



Department of Energy

**Environmental Management
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EMCBC-00531-20

To: Interested Parties

OAK RIDGE RESERVATION CLEANUP CONTRACT (ORRCC) – DRAFT REQUEST FOR PROPOSAL

The Department of Energy (DOE) is releasing the Draft Request for Proposal (RFP), Solicitation No. 89303319REM000047, pertaining to the Oak Ridge Reservation Cleanup Contract (ORRCC) procurement for review. The purpose of the Draft RFP is to solicit questions and comments from all interested parties, and to assist the DOE in developing a Final RFP for this procurement.

DOE IS NOT REQUESTING PROPOSALS AT THIS TIME, AND INTERESTED PARTIES SHALL NOT SUBMIT PROPOSALS IN RESPONSE TO THE DRAFT RFP. DOE WILL NOT EVALUATE ANY PROPOSALS RECEIVED IN RESPONSE TO THE DRAFT RFP. PROPOSALS SHALL BE SUBMITTED ONLY IN RESPONSE TO THE FINAL RFP, CURRENTLY ANTICIPATED TO BE ISSUED NO SOONER THAN NOVEMBER 2020.

DOE hereby invites all interested parties to thoroughly examine the Draft RFP and the accompanying procurement website (<https://www.emcbc.doe.gov/seb/orrcc/>) in their entirety and to submit comments in writing to the following email address: ORRCC@emcbc.doe.gov. During the development of the Final RFP, DOE will consider the comments received from interested parties in response to the Draft RFP.

Consistent with the EM End State Contracting Model (ESCM), the ORRCC DRFP contemplates an Indefinite-Delivery Indefinite-Quantity (IDIQ) contract under which Cost Reimbursement (CR) and/or Fixed Price (FP) task orders may be issued. The contract ordering period will be 10 years, including a 90-day transition period. The contract is estimated to be worth up to approximately \$8.3 billion over the ten-year ordering period, which includes the issuance of task orders that shall not exceed five years beyond the end of the contract ordering period. EM's ESCM employs a two-step process using a competitive qualifications-based RFP for selection of the Offeror representing the best value to the Government, and subsequent post-award negotiations of discrete scopes of work through

effective partnering on a task order basis. EM is pursuing a streamlined selection process under this ESCM whereby a best value selection process will include three technical factors (key personnel, past performance, and management approach), along with a cost factor that includes contract transition costs, key personnel costs, fully burdened labor rates, and fee. In particular, DOE is seeking feedback from interested parties on the following:

1. DOE has included terms and conditions associated with utilization of an Integrated Accounting System (IAS) within the Draft RFP, which is consistent with the current reimbursement process under the incumbent contract. The IAS provides advance payment to the contractor, via a checks-paid letter of credit, for costs incurred.

The IAS terms and conditions in the draft RFP require the contractor to:

- Maintain separate accounting records for the segment performing contract activity that are:
 - In accordance with generally accepted accounting principles for the Federal Government, as defined by the Federal Accounting Standards Advisory Board and implemented by the Department of Energy Financial Management Handbook.
 - Integrated with the financial and accounting records of the Department of Energy.
 - Subject to audit by the Financial Statement auditor for the Department of Energy.
- Maintain internal controls for the segment performing the contract activity that is consistent with the internal control standards of the Federal Government, as defined by OMB Circular A-123 and Department of Energy annual internal controls guidance.
- Participate in the Federal Government Payment Integrity program, as defined by Appendix C of OMB Circular A-123 and as implemented by the annual payment integrity guidance issued by the Department of Energy.
- Maintain an internal audit function consistent with the Department of Energy Cooperative Audit Strategy that is subject to audit by the DOE Office of Inspector General.

DOE may consider alternative options in terms of integrated accounting approach for streamlined data flow and accessibility that supports meeting and complying with government's financial management requirements.

DOE is seeking industry feedback on the effect the IAS terms and conditions would have on a bid for performance of the contract, and the implications of the IAS terms and conditions on the cost of contract performance.

2. Does your company have any input regarding the level of detail requested within each Evaluation Factor and/or the relative importance of the Evaluation Factors that DOE should consider in making this contractor selection?

3. Are the Section H workforce transition and hiring clauses clear to potential Offerors? If not, what is unclear and/or how can these clauses be improved? Also, please note the terms defined in H.3 Definitions under an IDIQ contract construct as it relates to the workforce transition and hiring clause requirements.
4. Is the Subcontracted Work clause in Section H clear and are there any concerns with the stated small business percentage requirement?
5. The ORRCC documents library includes draft Requests for Task Order Proposals (RTPs) for the Implementation, Mission Support Activities, and End States Cleanup Task Orders. Although these three task orders will not be evaluated under the streamlined source selection procedure for the ORRCC procurement, DOE is interested in any questions, concerns or input for post contract award consideration, including contract types and scope.
6. Are the page limitations included in Section L of the Draft RFP for the Technical and Management Proposal (Volume II) sufficient? If not, please provide input.
7. DOE is considering holding oral problem scenarios and the Program Manager interviews via virtual means. DOE is interested in feedback regarding handling these proposal/evaluation elements in this format versus the standard in-person format.
8. Are the instructions within Section L.17 Proposal Preparation Instructions, Volume III – Cost and Fee Proposal, and the Attachment L-6 Cost and Fee/Profit Elements Workbook clear and consistent with each other?
9. Is there any feedback regarding the ethics provision, Section L.21 Instructions Regarding Non-Public Government Information/Source Selection Information?
10. Are there any additional specific technical or programmatic documents and/or information that you think would be helpful and should be posted to the EMCBC Acquisition website's documents library in order to assist in preparation of proposals? DOE does not anticipate including documents that would require a request for Controlled Unclassified Information under a non-disclosure agreement.
11. Does the Draft RFP contain any potential restrictive barriers to competition? Do barriers exist (DOE imposed or otherwise) that would hinder your firm from participating in this acquisition? Which, if any, of the requirements contained in the DRFP do you believe are unnecessary or represent barriers to successful contract performance?
12. DOE is envisioning a 60-day proposal preparation period once the Final RFP is released. Is there any feedback regarding this timeframe?
13. Do you have any additional comments or suggestions?

Interested parties will have until September 17, 2020, to submit written comments regarding the Draft RFP. All comments shall be submitted in the Microsoft Excel format provided on the procurement website, separated by RFP section. Please do not make any changes to the Microsoft Excel formatting with the exception of adding rows as needed. DOE will not respond to or post on the procurement website any questions or comments pertaining to the Draft RFP; however, DOE will consider comments when preparing the Final RFP. Interested

parties will be given the opportunity to submit questions and comments in writing for DOE response once the Final RFP is issued.

The goal of the ESCM and the ORRCC master IDIQ Contract is to achieve measurable results toward completion of the DOE-EM mission at DOE's Oak Ridge Office of Environmental Management (OREM), by accomplishing the maximum amount of environmental cleanup within the 10-year ordering period at the best value to the U.S. taxpayer. The Contractor will be required to perform work under this master IDIQ contract in accordance with the Federal Facilities Agreement; the Oak Ridge Reservation Site Treatment Plan; approved Records of Decision (RODs) and other Comprehensive Environmental Response, Compensation, and Liability Act of 1980, as amended (CERCLA) decision documents; and other applicable regulatory requirements. It is DOE's expectation and a fundamental premise of the ESCM that DOE will partner with the contractor after award to openly negotiate task orders that provide the most reduction of environmental risk and EM financial liability to advance OREM's cleanup status as far as is reasonably achievable toward the ultimate completion of the OREM Site cleanup mission.

Sincerely,

LeAnn M. Brock

LeAnn M. Brock
Contracting Officer

Enclosure:

Draft RFP Solicitation No. 89303319REM000047
IAS Backup Information