

SRS Paramilitary Security Service Contract
Solicitation No. 89303318REM000015 - Questions and Answers, Posting #1
Questions #1 through #31, Posted March 22, 2019

Comment Number	RFP Section/ Sub-section	Subject/Title	Page Number	Industry Comment/Question	DOE Response
1.	OPTIONAL FORM 336 (4-86) Section B Supplies/Services	CLIN Pricing	2 of 225	Can DOE confirm that bidders are to insert the Base Period (4 years and 10 months) values?	The offeror does not need to insert the base period values on OF336 (4-86) Page 2. Per Section L.22: "The offeror shall provide proposed cost and fee by providing a completed Section B. The offeror shall submit a completed Section B by completing the fill-ins located in Section B.3, Contract Cost and Fee, Table B.3-2 Contract Cost and Fee." DOE will amend the RFP to clarify in section L.22 that the offeror is also required to complete section B.2 DOE-B-2002 COST PLUS AWARD FEE CONTRACT: TOTAL ESTIMATED COST AND AWARD FEE (OCT 2014) per the instructions in that section.
2.	OPTIONAL FORM 336 (4-86) Section B Supplies/Services	CLIN Pricing	2 of 225	If transition period is 90 days instead of 60, will DOE revise RFP Page 2 of 225 OPTIONAL FORM 336 (4-86) Section B Supplies/Services CLIN 00001 and section B, page B-2, paragraph B.3 Table B.3-1 Contract CLINs?	Transition is 60 days. DOE will amend the RFP to correct the references in L.22(d), L-7 and L-7a.
3.	Table B.3-2	CLIN Pricing	B-4	Can DOE confirm that for CLINs: CLIN 00003 Additional Assignment in Accordance with PWS (Base Period) (Option Line Item) CLIN 00005 Additional Assignment in Accordance with PWS (Option Period 1) (Option Line Item) CLIN 00007 Additional Assignment in Accordance with PWS (Option Period 2) (Option Line Item) bidders shall include for the amounts provided in Table B.3-2 Contract Cost and Fee B.3 - 2 CONTRACT COST AND FEE?	The offeror shall complete only the boxes in Table B.3-2 Contract Cost and Fee marked with [Proposed]. All other information has already been completed and shall not be changed.
4.	C.0.4.1	Transition Plan	C-5	C.0.4.1 states that a transition plan is due 14 days from NTP and that DOE has 45 days to approve the plan. This essentially means that the transition period will be complete before the plan is approved. Is this the intention?	DOE will amend the RFP to change the dates to the transition plan due by 10 calendar days from NTP and DOE will have 15 calendar days to approve.
5.	C.1.7	Training	C-13	What is the basic concept for managing PF training? Does the site utilize training relief shifts to conduct required training, schedule SPOs for training on regular work days, or do SPOs conduct training on days off at overtime rate?	DOE has no specific guidance for PF training schedules. Personnel management for PF training is dependent upon the offeror's individual technical approach.
6.	C.3	Information Resource Management and Cyber Security Services.	C-18	Would DOE please advise Offerors to (1) include PWS C.3 as a Section L topic and evaluated Section M criteria, or (2) exclude it from discussion and pricing?	Offeror's should include all costs associated with the performance of the entire Section C PWS in their Volume III Cost Proposal. Per Section L.18(b), "Offerors shall address, in the Technical and Management Proposal, those areas contained in the respective Section L provisions below". Per L.18(a), "The Technical and Management Proposal will be evaluated in accordance with the evaluation factors stated in Section M, Evaluation Factors for Award".
7.	C.4 and subsections C.4.1 thru C.4.11, L.19(e)(1st	Program Management	C-20 thru C-25, L-19, M-4	Section L.19(e) states, "The offeror's proposal shall describe in detail its technical approach to Program Management in accordance with the contract requirements in the PWS section C.4 - Program Management." This instruction implies that	DOE will amend the RFP to clarify the proposal requirements in section L.19.

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	paragraph and bullets 1 thru 6), M.2(e)(1st paragraph and bullets 1 thru 6),			<p>contractors must discuss all 11 topics in PWS sections C.4.1 thru C.4.11. The next sentence in L.19 states, "The technical approach shall also include detailed information regarding the approach to:</p> <ul style="list-style-type: none"> - Environmental, Safety, Health & Quality Assurance - Performance Assurance - Equipment Maintenance - Logistical Support - Planning and Analysis Program Support - Interfaces with Site Users" <p>These six bulleted topics represent 6 of the 11 PWS C.4 topics. Section M.2(e) states, "DOE will evaluate the offeror's technical approach to Program Management in accordance with the contract requirements in the PWS section C.4 – Program Management in each of the areas below:</p> <ul style="list-style-type: none"> • Environmental, Safety, Health & Quality Assurance • Performance Assurance • Equipment Maintenance • Logistical Support • Planning and Analysis Program Support • Interfaces with Site Users" <p>This Section M requirement implies that the government will only evaluate 6 of the 11 PWS Section C.4 topics.</p> <p>Are contractors required to address in their proposals the remaining 5 PWS Section C.4 topics, which include: C.4.1, Contract Administration; C.4.7, Design/Engineering Services; C.4.8, Emergency Management; C.4.9, Public Information and External Affairs; C.4.10, Reports and Records; and C.4.11, Interfaces with Site Users?</p>	
8.	H.56	Subcontracted Work	H-72	<p>Clause H.56 requires "The contractor shall subcontract (in accordance with the definition at FAR Subpart 44.1) at least 30% of the Total Estimated Cost of the contract (exclusive of the contract fee and the maximum value under the IDIQ CLIN(s))." In addition, L.17 (k)(3) require a minimum Small Business goal of 60%. These two requirements create a situation where 18% of the SRS Paramilitary Security Services contract is required to be performed by small business. Comparable DOE/NNSA paramilitary security contracts experience 5-10% small business participation (and Centerra at SRS has 4% small business participation currently). We believe these requirements combine to increase the risk of contract performance and ultimately site security. Will DOE consider removing the H.56 requirement in its entirety, or revising the H.56 requirement to 10% to align more with the experience of other DOE/NNSA sites with similar</p>	DOE will amend the RFP to reduce the percentage of subcontracted work requirement to 10%.

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				protection requirements? This request is extremely time sensitive due to the myriad of requirements that flow down to identify subcontractor roles, subcontractor scope by PWS element, FTEs by subcontractor, etc.	
9.	H.56	Subcontracted Work	H-72	Is there a prohibition on subcontracting prescribed protective force elements in order to achieve the 30% subcontracting requirement?	The contractor cannot subcontract protective force elements. DOE will amend the RFP to reduce the percentage of subcontracted work requirement to 10%.
10.	J-8	Local 159, Article 34 Vacation Local 125, Article 20 Vacations	22 18	To assist in development of fringe rates for incumbent staff, specifically the calculation of accrual rates for vacation in accordance with Article 34.1, page 22 of Collective Bargaining Agreement (CBA) for Local 159 and Article 20.1, page 18 of CBA for Local 125, will DOE provide employee service time in years, or average service time in years by labor category?	The employee service time in years will not be provided. The provided employee historical site benefit rate considers site employees' service time.
11.	L.16(c)(4)	Submission of Proposals	L-8	Will DOE permit submittal of flashdrives or memory sticks in place of the CD-ROMs/DVDs?	No, flashdrives or memory sticks are not permitted
12.	L.16(f)(3), L.20(a)	Page count for charts	L-10, L-11, L-20	The general proposal preparation instructions in section L.16(f)(3) state that "foldouts may be used for large tables, charts, and graphs... When 11 x 17 inch pages are used, this is considered two pages; if tables and graphics are on both front and back, this is considered four pages." However, in the instructions for Volume II-Organization and Key Personnel, the RFP states that "Charts are not included in the page count." Will DOE please clarify this discrepancy? Is the org chart excluded from page count? Are other 11x17 charts excluded from page count?	Per L.20(a) of the RFP, The Organization Chart is not included in the page count for <i>Volume II – Organization and Key Personnel</i> , which shall not exceed 20 pages. All other 11x17 charts that are incorporated in <i>Volume II – Organization and Key Personnel</i> will count towards the overall page count per the instructions in L.16(f)(3) unless otherwise indicated.
13.	L.19(b)(5 th bullet), M.2(b)(5 th bullet), C.1.5, C.1.5.1, C.1.5.2, C.1.5.3, & C.1.5.4	Special Response Team (SRT) (C.1.5.1) and Aviation Operations (C.1.5.4) under Special Operations (C.1.5)	C-10 thru C-13, L-18, & M-3	RFP Sections L.19(b)(5 th bullet) and M.2(b)(5 th bullet) only request discussions on Special Response Team (SRT) (C.1.5.1) and Aviation Operations (C.1.5.4) under Special Operations (C.1.5). RFP Sections C.1.5.2 and C.1.5.3 discuss Radiological/Chemical/Biological Response Capabilities and Explosive Response respectively, which are not required to be discussed per the section L and M language. We assume that the government is not requiring contractors to discuss Radiological/Chemical/Biological Response Capabilities and Explosive Response in their proposals. Is this assumption correct?	A discussion on all areas of C.1.5 Special Operations is required. DOE will amend the RFP to clarify the language in L.19(b) and M.2(b).
14.	L.19(e), M.2(e), L.20(a)(4), M.3(a)(3)	Interfaces with Site Users	C-25, L-19, L-20, M-4, M-5	The proposal preparation instructions call for two discussions of the contractor's approach to interfacing with site users in Volume II—one in the Technical Approach [L.19(e)] and the other in the Organization and Key Personnel section [L.20(a)(4)]. As there is only one PWS reference for this scope of work (C.4.11), the program management and organizational approaches to this work are interrelated and likely to be very similar, if not identical. Would DOE consider removing one of the response requirements in the proposal preparation instructions to avoid duplication?	DOE will amend the RFP to remove interfacing with site users from Technical Approach in L.19(e) and M.2(e). The language will remain in Organization and Key Personnel.
15.	L.22(d)	Cost and Fee Proposal, Transition	L-28	Will DOE clarify the anticipated length of transition? L.22(d) says 90 days. Other references say 60 days:	See response to #2 above
			SF33, p.2	SF33, CLIN 00001	

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			B-2 C-5 F-2	B.3 CLIN 00001 C.0.4 "The duration of the contract transition period shall be 60 calendar days." F.4 Period of Performance, Transition CLIN	
16.	L.22(h), Table L.1	"Prescribed" & "Non-Prescribed" FTEs	L-31	Please provide a description of the work activities the "non-prescribed" FTEs perform in PWS/WBS areas C.1.1 Perimeter Protection, C.1.2 Communications, Command and Alarm Centers, and C.1.3 Law Enforcement and Criminal Investigations.	Section L.22(h) states: "non-prescribed" personnel positions are currently performing the following required activities as described in the Statement of Work: <ul style="list-style-type: none"> • Maintenance of ground vehicles, helicopters, weapons, target systems, radios, range towers and loudspeakers • Maintenance of Central Alarm Stations • Control, distribution (movement) and storage of ammunition and explosives • Explosive Ordnance Disposal team • Environmental, Safety, Health and Quality Assurance functions • Performance Testing and Quality Control. • Public Affairs and information release to the media • Project Management Control of Construction • Locksmith services • Protective Force (PF) training both weapons and tactical • Administrative functions such as Accounting, Contracting, Purchasing, Human Resources, Secretarial Support The Offeror has flexibility to allocate the "non-prescribed" positions to other sections of the PWS from those shown in Table L.1 as they deem appropriate, or increase or decrease the number of "non-prescribed" FTEs as necessary to implement the proposed technical approach. Proposed "non-prescribed" workforce shall reconcile to the offeror's technical approach.
17.	Attachment L-3	Past Performance Reference Information Form	L-46	Block 22 asks for safety statistics for FY 2011--2015. Is this date range correct?	DOE will amend the RFP to correct the date range to 2016-2018.
18.	Attachment L-7	Consolidated Direct Cost Schedules	All	The labels in cells C12, C16, and C20 on all tabs do not follow the logic of the remainder of the spreadsheet. Will DOE be adjusting these fields? For example, cell C16 reads C.1 - "Total to L-6 Cost Worksheet." Should this read, "C.04 - Total to L-6 Cost Worksheet"?	DOE will amend the RFP to correct the format and subtotal headings in L-7.
19.	Attachment L-10	Environment, Safety, Health, and Quality Assurance Performance Form	L-58	Are we to provide the ESH&QA data requested in the Attachment L-10 form for our entire company or only for the reference projects in Attachment L-3? And if we are to provide ESH&QA data for our entire company, how should we respond to the "Contract Title" and "Contract Number" headings listed near the top of the form?	DOE will amend the RFP to remove the Attachment L-10 form.
20.	L-10	ESH&Q Data	L-58	Attachment L-10 asks for Calendar Year (CY) or Fiscal Year (FY) date. Since DART and TRC reporting to OSHA is on CY	See response to #19 above

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				basis, would DOE please allow this data to be reported for CYs 2014-2018?	
21.	L-10	ESH&Q Data	L-58	Will the submission of L-10 data only for other DOE contracts fulfill the RFP requirement of relevance, or must the Offeror submit L-10 data on all contracts with security responsibilities?	See response to #19 above
22.	Attachment L-11	Labor Rates	all	While the RFP (C.1.7 Training) addresses the requirement for the contractor to maintain a complete inventory of Engagement Simulation Systems (ESS) equipment to conduct realistic training and exercises, it does not address Force on Force (FOF) performance tests or where the costs should be accounted for. Recognizing the level of effort required during performance of the Force-on-Force exercises, including overtime for onsite staff as well as labor and travel costs associated with participants from other supporting entities, can you confirm if these costs are included in the DOE provided Section L-11 file under tab Other Costs? If not included, can you provide an estimated annual cost for these exercises?	Section L-11 Labor Rates and Other Cost Information (Other Costs tab) includes the non-labor costs associated with Force on Force performance tests. The level of effort for Force on Force performance tests for on-site employees is included in the historical straight time hours, overtime hours and FTE information provided in Section L -11 Labor Rates and Other Cost Information (Rates & Hours Prescribed and Rates & FTEs Non-Prescribed tabs).
23.	Attachment L-11	Rates and Hours Prescribed, FY 2019 Base Labor Rate	all	Can DOE clarify if bidders should use these average wages for pricing labor cost for Prescribed Personnel? If bidders should use these average wages can DOE specify what annual escalation should use for pricing each year of the period of performance? If bidders should use CBAs wages considering that based on number of months in the same position there is a different wage rate for same labor category the seniority list for each position is required. Will DOE provide seniority list for each labor category specified in Column A "Title"?	The average labor rates are provided for informational purposes. The DOE provided historical labor rates and fringe benefit rate are in compliance with the Contractor Human Resource Management (CHRM) Clauses Section H.4 and H.5. DOE will not provide a seniority list as the historical labor rates provided account for CBA seniority levels. The historical fringe benefit rate covers both Prescribed and Non-Prescribed personnel. No additional information will be provided concerning the fringe benefit rates. DOE will not be specifying escalation.
24.	Attachment L-11	Rates and Hours Prescribed, FY 2019 Base Labor Rate	all	Considering that the CBAs wages and benefits expire before the start of the period of performance or during the first year of the 10 years period of performance, can DOE specify if wages and benefits should be flat-lined for the full period of performance? If answer to question 4 above is "no" can DOE specify what escalation rates should bidders use for wages?	Provided 2019 historical labor rates are provided for informational purposes, Offerors have the flexibility to propose base year and out-year labor and benefits rates considering escalation. DOE is not specifying an escalation rate to be used by offerors. See Section L.22(h)(10).
25.	Attachment L-11	Rates and Hours Prescribed, FY 2019 Base Labor Rate	all	Considering that the period of performance years do not align with the CBAs should the bidders use blended wage rates and benefits?	See response to #23 above
26.	Attachment L-11	Rates and Hours Prescribed, FY 2019 Base Labor Rate	all	If bidders have to use the actual CBAs wages and benefits and given the fact that in the CBAs there are specific differentials: shift differentials, hazardous duty pay differentials, longevity differentials, barricade differentials etc. can DOE provide the associated hours with such differentials?	No. The provided regular and overtime hours include the labor hours associated with pay differentials. The historical base and overtime labor rates provided in Attachments L-11 and L-7a account for the associated differential premiums.
27.	Attachment L-11	Rates and Hours Prescribed, FY 2020 Hours and Historical	all	Can DOE confirm if bidders should use these hours for pricing labor cost? Should bidders use same hours for Leap Years?"	Yes, offeror's should use these hours for pricing labor cost and use these same hours for Leap Years.

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		Annual Overtime Hours			
28.	Attachment L-11	Rates and Hours Prescribed, FY 2020 Hours and Historical Annual Overtime Hours	all	Are required hours for training/qualifications/medical examination included in these hours?	Yes, required hours for training/qualifications/medical examination are included.
29.	Attachment L-11	Fringe Benefit	all	Can DOE clarify if bidders should use this fringe rate for pricing annual labor cost? If answer to question 1 above is "yes" can DOE clarify if the 57.0% fringe rate shall be used for Prescribed Personnel only? If answer to question 1 above is "no" for accurately estimate the labor burdens/fringes the followings will be needed: a. Seniority list for properly computing vacation hours b. Medical Plan Elections for incumbent staff : % single coverage, % family coverage c. 401K match contributions: total staff electing 0% , total staff electing 1% etc. total staff electing 6% Will DOE provide the information needed for a, b and c above?	See response to #23 above
30.	Attachment L-11	Fringe Benefit	all	Are the bonuses and equipment allowances required to be paid per the CBAs included in the 57.0 % fringe rate?	No, the bonuses and equipment allowances are not included in the 57% fringe rate.
31.	Attachment L-11	Other Costs	all	Can DOE clarify if bidders should use these prescribed values for pricing Travel, Equipment, Materials, Other Direct Cost? If bidders should use other values than the ones specified in Section L-11 Labor Rates, FTEs and Other Cost Information, "Other Costs" tab can DOE provide workload data such as estimated number of annual trips and locations/purposes, equipment list that needs to be serviced, fuel annual usage, etc.?	The provided amounts related to travel, equipment, materials and other direct costs are provided for informational purposes and are based on the current contractor's technical approach. The Offeror's technical approach will determine the amounts to be proposed in the stated areas.